

AUSTRALIAN TAXATION OFFICE

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AUSTRALIAN TAXATION OFFICE

Section 1: Entity overview and resources

1.1 STRATEGIC DIRECTION

There has been no significant change to the strategic direction of the Australian Taxation Office (ATO) from that outlined in the *Portfolio Budget Statements 2014-15* (page 179).

The ATO is seeking an additional \$14.8 million in departmental funding through Appropriation Bill (No. 3) 2014-15. This relates to an additional \$15.8 million for the following measures as outlined in the *Mid-Year Economic and Fiscal Outlook 2014-15*:

- Higher Education Reforms – amendments (\$0.4 million);
- Industry Innovation and Competitiveness Agenda – Employee Share Schemes (\$0.2 million); and
- Repeal of the Minerals Resource Rent Tax and related measures (the related measure is Low Income Superannuation Contribution extended for contributions made until 2016-17) (\$15.2 million).

This funding is offset by a reduction of \$1.0 million relating to the Communications and Public Affairs Functions – targeted savings measure outlined in Budget Paper No. 2, *Budget Measures 2014-15*.

The ATO is also seeking an additional \$0.6 million as an equity injection through Appropriation Bill (No. 4) 2014-15 for the Higher Education Reforms – amendments outlined in the *Mid-Year Economic and Fiscal Outlook 2014-15*.

1.2 ENTITY RESOURCE STATEMENT

The Entity Resource Statement details the resourcing for the Australian Taxation Office at Additional Estimates. Table 1.1 outlines the total resourcing available from all sources for the 2014-15 Budget year, including variations through *Appropriation Bill Nos. 3 and No. 4, Special Appropriations and Special Accounts*.

Entity Additional Estimates Statements – ATO

Table 1.1: Australian Taxation Office resource statement — additional estimates for 2014-15 as at Additional Estimates February 2015

	Total available appropriation	Estimate as at Budget +	Proposed Additional Estimate	Total estimate at Additional Estimates
	2013-14 \$'000	2014-15 \$'000	2014-15 \$'000	2014-15 \$'000
Ordinary annual services⁽¹⁾				
Departmental appropriation				
Prior year departmental appropriation ⁽²⁾		506,096		506,096
Departmental appropriation ⁽³⁾	3,583,799	3,342,775	14,831	3,357,606
s74 Retained Revenue Receipts ⁽⁴⁾	238,881	73,572	6,445	80,017
Total	3,822,680	3,922,443	21,276	3,943,719
Administered expenses				
Outcome 1	5,690	284	-	284
Total	5,690	284	-	284
Total ordinary annual services	A	3,828,370	3,922,727	21,276
Other services⁽⁵⁾				
Departmental non-operating				
Equity injections	47,359	25,943	594	26,537
Total	47,359	25,943	594	26,537
Total other services	B	47,359	25,943	594
Total available annual appropriations		3,875,729	3,948,670	21,870
Special appropriations				
<i>Product Grants and Benefits Administration Act 2000 -</i>				
Cleaner fuel grants	82,000	132,000	-	132,000
Product stewardship for oil	47,000	50,000	3,000	53,000
<i>Superannuation Guarantee (Administration) Act 1992</i>	429,000	468,000	-	468,000
<i>Taxation Administration Act 1953 -</i>				
section 16 (Non-refund items) ⁽⁶⁾	9,165,400	9,552,650	821,399	10,374,049
Total special appropriations	C	9,723,400	10,202,650	824,399
Total appropriations excluding Special Accounts		13,599,129	14,151,320	846,269
				14,997,589

Table 1.1: Australian Taxation Office resource statement — additional estimates for 2014-15 as at Additional Estimates February 2015 (continued)

	Total available appropriation 2013-14 \$'000	Estimate as at Budget + 2014-15 \$'000	Proposed Additional Estimate 2014-15 \$'000	Total estimate at Additional Estimates 2014-15 \$'000
Special Accounts				
Opening balance	86,048	92,774	21,315	114,089
Appropriation Receipts	16,409	55,339	5,514	60,853
Non-appropriation receipts to Special Accounts	467,101	1,779,010	(121,808)	1,657,202
Total Special Account	D 569,558	1,927,123	(94,979)	1,832,144
Total resourcing				
(A+B+C+D)	14,168,687	16,078,443	751,290	16,829,733
Less appropriations drawn from annual or special appropriations above and credited to special accounts	(16,409)	(55,339)	(5,514)	(60,853)
Total net resourcing for the ATO	14,152,278	16,023,104	745,776	16,768,880

1. Appropriation Act (No. 1) 2014-15 and Appropriation Bill (No. 3) 2014-15.
2. Estimated adjusted balance carried from previous year for annual appropriations.
3. Includes an amount of \$133.8m in 2014-15 for the Departmental Capital Budget (refer to table 3.2.5 for further details).
4. Estimated retained revenue receipts under section 74 of the *Public Governance, Performance and Accountability (PGPA) Act 2013*.
5. *Appropriation Act (No. 2) 2014-15 and Appropriation Bill (No. 4) 2014-15*.
6. These figures relate to administered expenses such as fuel tax credits, research and development tax incentives, and interest on overpayment and early payment of tax. Tax refunds for 2013-14 were \$97.5 billion including (including \$123.2 million paid via the Australian Customs Service (ACS) on the ATO's behalf) and \$99.3 billion for 2014-15 (including \$160 million paid via the ACS on the ATO's behalf).

Reader note: All figures are GST exclusive

1.3 ENTITY MEASURES TABLE

Table 1.2 summarises new Government measures taken since the 2014-15 Budget. The table is split into expense and capital measures, with the affected programme identified.

Table 1.2: Entity 2014-15 measures since Budget

	Programme	2014-15 \$'000	2015-16 \$'000	2016-17 \$'000	2017-18 \$'000
Expense measures					
Higher Education Reforms					
– amendments					
Departmental expenses	1.1	345	735	388	392
Total		345	735	388	392
Industry Innovation and Competitiveness Agenda					
– Employee Share Schemes					
Departmental expenses	1.1	236	858	132	133
Total		236	858	132	133
New Commonwealth Building in Gosford, New South Wales					
Departmental expenses	1.1	0	0	1,200	(13,700)
Total		0	0	1,200	(13,700)
Reintroduction of fuel excise indexation					
– change to the start date					
Administered expenses	1.10	(30,000)	0	0	0
– rounding of excise rates					
Administered expenses	1.10	0	10,000	5,000	10,000
Total		(30,000)	10,000	5,000	10,000
Repeal of the Minerals Resource Rent Tax and related measures					
Administered expenses	1.18	922,700	908,400	896,400	0
Departmental expenses	1.1	15,204	27,111	25,780	25,780
Total		937,904	935,511	922,180	25,780
Superannuation					
– Superannuation Guarantee Charge					
Administered expenses	1.21	0	0	(26,300)	(27,700)
Departmental expenses	1.1	0	910	182	0
Total		0	910	(26,118)	(27,700)
Total expense measures					
Administered		892,700	918,400	875,100	(17,700)
Departmental		15,785	29,614	27,682	12,605
Total		908,485	948,014	902,782	(5,095)

Entity Additional Estimates Statements – ATO

Table 1.2: Entity measures since Budget (continued)

	Programme	2014-15 \$'000	2015-16 \$'000	2016-17 \$'000	2017-18 \$'000
Capital measures					
Higher Education Reform					
– amendments					
Departmental capital	1.1	594	0	0	0
Total		594	0	0	0
Industry Innovation and Competitiveness Agenda					
– Employee Share Schemes					
Departmental capital	1.1	0	2,209	0	0
Total		0	2,209	0	0
New Commonwealth Building in Gosford, New South Wales					
Departmental capital	1.1	0	3,750	8,750	0
Total		0	3,750	8,750	0
Repeal of the Minerals Resource Rent Tax and related measures					
Departmental capital	1.1	0	1,500	0	0
Total		0	1,500	0	0
Superannuation					
– Superannuation Guarantee Charge					
Departmental capital	1.1	0	1,089	0	0
Total		0	1,089	0	0
Total capital measures					
Departmental		594	8,548	8,750	0
Total		594	8,548	8,750	0

Prepared on a Government Financial Statistics (fiscal) basis

1.4 ADDITIONAL ESTIMATES AND VARIATIONS

The following tables detail the changes to the resourcing for the Australian Taxation Office at Additional Estimates, by outcome. Table 1.3 details the Additional Estimates and variations resulting from new measures since the 2014-15 Budget in *Appropriation Bills Nos. 3 and 4*. Table 1.4 details Additional Estimates or variations through other factors, such as parameter adjustments.

Table 1.3: Additional estimates and variations to outcomes from measures since the 2014-15 Budget

	Programme impacted	2014-15 \$'000	2015-16 \$'000	2016-17 \$'000	2017-18 \$'000
Outcome 1					
Increase in estimates (departmental)					
Higher Education Reforms					
– amendments	1.1	345	735	388	392
Industry Innovation and Competitiveness Agenda					
– Employee Share Schemes	1.1	236	858	132	133
Repeal of the Minerals Resource Rent Tax and related measures					
– Superannuation Guarantee Charge	1.1	15,204	27,111	25,780	25,780
Superannuation					
– Superannuation Guarantee Charge	1.1	-	910	182	-
Decrease in estimates (departmental)					
New Commonwealth Building in Gosford, New South Wales					
– New Commonwealth Building in Gosford, New South Wales	1.1	-	-	1,200	(13,700)
Net impact on estimates for Outcome 1 (departmental)		15,785	29,614	27,682	12,605
Increase in estimates (capital)					
Higher Education Reforms					
– amendments	1.1	594	-	-	-
Industry Innovation and Competitiveness Agenda					
– Employee Share Schemes	1.1	-	2,209	-	-
New Commonwealth Building in Gosford, New South Wales					
– New Commonwealth Building in Gosford, New South Wales	1.1	-	3,750	8,750	-
Repeal of the Minerals Resource Rent Tax and related measures					
– Superannuation Guarantee Charge	1.1	-	1,500	-	-
Superannuation					
– Superannuation Guarantee Charge	1.1	-	1,089	-	-
Net impact on estimates for Outcome 1 (capital)		594	8,548	8,750	-
Decisions taken but not yet announced					

Note. Details of these measures are in the Mid-Year Economic and Fiscal Outlook 2014-15.

Entity Additional Estimates Statements – ATO

Table 1.4: Additional estimates and variations to outcomes from other variations

Programme impacted	2014-15 \$'000	2015-16 \$'000	2016-17 \$'000	2017-18 \$'000
Outcome 1				
Decrease in estimates (departmental)				
Adjustment to reflect movement in indices relating to prices and wages				
Departmental Expenses	1.1	(18,954)	(7,953)	(7,669)
Communications Targeted Savings				(10,339)
Departmental Expenses	1.1	-	-	-
Transfer from operating to capital				
Departmental Expenses	1.1	(18,000)	-	-
Net impact on estimates for Outcome 1 (departmental)		(36,954)	(7,953)	(7,669)
Decrease in estimates (capital)				
Adjustment to reflect movement in indices relating to prices and wages				
Departmental Capital	1.1	-	-	-
Net impact on estimates for Outcome 1 (capital)		-	-	-

1.5 BREAKDOWN OF ADDITIONAL ESTIMATES BY APPROPRIATION BILL

The following tables detail the Additional Estimates sought for the Australian Taxation Office through *Appropriation Bills Nos. 3 and 4*.

Table 1.5: Appropriation Bill (No. 3) 2014-15

	2013-14 Available \$'000	2014-15 Budget \$'000	2014-15 Revised \$'000	Additional Estimates \$'000	Reduced Estimates \$'000
DEPARTMENTAL PROGRAMMES					
Outcome 1: Confidence in the administration of aspects of Australia's taxation and superannuation systems through helping people understand their rights and obligations, improving ease of compliance and access to benefits, and managing non-compliance with the law (Departmental)					
Total	3,583,799	3,342,775	3,357,606	14,831	-
	3,583,799	3,342,775	3,357,606	14,831	-

Entity Additional Estimates Statements – ATO

Table 1.6: Appropriation Bill (No. 4) 2014-15

	2013-14 Available \$'000	2014-15 Budget \$'000	2014-15 Revised \$'000	Additional Estimates \$'000	Reduced Estimates \$'000
Non-operating - departmental					
Equity injections	47,359	25,943	26,537	594	-
Total non-operating	47,359	25,943	26,537	594	-

Section 2: Revisions to entity resources and planned performance

2.1 RESOURCES AND PERFORMANCE INFORMATION

There has been no change to the ATO's outcome or outcome strategy from that included in the *Portfolio Budget Statements 2014-15* (page 187).

There has been no change to the programme objective, expenses, deliverables or key performance indicators for programmes 1.6 to 1.24 that affect Appropriation Bills No. 3 and No. 4.

Table 2.1: Budgeted expenses and resources for Outcome 1

	2013-14 Actual expenses \$'000	2014-15 Revised expenses \$'000
Outcome 1: Confidence in the administration of aspects of Australia's taxation and superannuation systems through helping people understand their rights and obligations, improving ease of compliance and access to benefits, and managing non-compliance with the law		
Programme 1.1: Australian Taxation Office		
Departmental expenses		
Departmental appropriation	3,268,886	3,118,456
Expenses not requiring appropriation in the Budget year	74,917	161,172
Total for Programme 1.1	3,343,803	3,279,628
Programme 1.2: Tax Practitioners Board		
Departmental expenses		
Departmental appropriation	18,028	15,243
Total for Programme 1.2	18,028	15,243
Programme 1.3: Australian Business Register		
Departmental expenses		
Departmental appropriation	139,779	143,362
Total for Programme 1.3	139,779	143,362
Programme 1.5: Australian Charities and Not-for-profits Commission		
Departmental expenses		
Special account	13,918	14,953
Total for Programme 1.5	13,918	14,953
Departmental expenses		
Departmental appropriation	3,286,914	3,133,699
Special Accounts	13,918	14,953
Expenses not requiring appropriation in the Budget year	74,917	161,172
Total expenses for Outcome 1	3,375,749	3,309,824
	2013-14	2014-15
Average Staffing Level (number)	21,342	18,546

Programme Objective 1.1 Australian Taxation Office

There has been no change to the programme objective, deliverables or key performance indicators included in the *Portfolio Budget Statements 2014-15*.

Programme Expenses 1.1

Table 2.2: Programme 1.1 expenses

	2013-14 Actual \$'000	2014-15 Revised budget \$'000	2015-16 Forward year 1 \$'000	2016-17 Forward year 2 \$'000	2017-18 Forward year 3 \$'000
Annual departmental expenses:					
Departmental items	3,268,886	3,118,456	3,007,528	2,867,065	2,769,315
Expenses not requiring appropriation in the Budget year ⁽¹⁾	74,917	161,172	160,390	153,995	149,085
Total programme expenses	3,343,803	3,279,628	3,167,918	3,021,060	2,918,400

Programme Objective 1.2 Tax Practitioners Board

There has been no change to the programme objective, deliverables or key performance indicators included in the *Portfolio Budget Statements 2014-15*.

Programme Expenses 1.2

Table 2.3: Programme 1.2 expenses

	2013-14 Actual (\$'000)	2014-15 Revised budget \$'000	2015-16 Forward year 1 \$'000	2016-17 Forward year 2 \$'000	2017-18 Forward year 3 \$'000
Annual departmental expenses:					
Departmental items	18,028	15,243	15,093	15,001	14,895
Total programme expenses	18,028	15,243	15,093	15,001	14,895

Programme Objective 1.3 Australian Business Register

There has been no change to the programme objective, deliverables or key performance indicators included in the *Portfolio Budget Statements 2014-15*.

Programme Expenses 1.3

Table 2.4: Programme 1.3 expenses

	2013-14 Actual (\$'000)	2014-15 Revised budget \$'000	2015-16 Forward year 1 \$'000	2016-17 Forward year 2 \$'000	2017-18 Forward year 3 \$'000
Annual departmental expenses:					
Departmental items	139,779	143,362	142,257	141,672	141,374
Total programme expenses	139,779	143,362	142,257	141,672	141,374

Programme Objective 1.5 Australian Charities and Not-for-Profits Commission

There has been no change to the programme objective, deliverables or key performance indicators included in the *Portfolio Budget Statements 2014-15*.

Programme Expenses 1.5

Table 2.5: Programme 1.5 expenses

	2013-14 Actual (\$'000)	2014-15 Revised budget \$'000	2015-16 Forward year 1 \$'000	2016-17 Forward year 2 \$'000	2017-18 Forward year 3 \$'000
Special Account Expenses:					
Australian Charities and					
Not-for-Profits Commission	13,918	14,953	14,812	14,716	14,519
Total programme expenses	13,918	14,953	14,812	14,716	14,519

Section 3: Explanatory tables and budgeted financial statements

3.1 EXPLANATORY TABLES

Estimates of special account flows

Special accounts provide a means to set aside and record amounts used for specified purposes. Table 3.1.1 shows the expected additions (receipts) and reductions (payments) for each account used by the ATO. The corresponding table in the 2104-15 portfolio budget statements is Table 3.1.2.

Table 3.1.1: Estimates of special account flows and balances

	Outcome	Opening	Receipts 2014-15	Payments 2014-15	Adjustments 2014-15	Closing
		balance 2014-15				balance 2014-15
		2013-14				2013-14
		\$'000	\$'000	\$'000	\$'000	\$'000
Excise Security Deposits	1	355	100	-	-	455
Account (A)		586	(231)	-	-	355
Services for Other Entities	1	2,596	10,000	(10,000)	-	2,596
and Trust Moneys Special		2,246	8,557	(8,207)	-	2,596
Account (A)						
Superannuation Clearing	1	20,005	1,645,000	(1,655,000)	-	10,005
House Special Account (A)		4,801	359,375	(344,171)	-	20,005
Superannuation Holding	1	74,583	38,500	(13,800)	-	99,283
Accounts Special		63,770	69,010	(58,197)	-	74,583
Account (A)						
Australian Charities and	1	5,341	14,953	(15,068)	-	5,226
Not-for-profits Commission		2,637	16,385	(13,681)	-	5,341
Special Account(D)						
Valuation Services Special	1	11,209	9,502	(20,711)	-	-
Account (D)		12,008	30,414	(31,213)	-	11,209
Total Special Accounts						
2014-15 Budget estimate		114,089	1,718,055	(1,714,579)	-	117,565
<i>Total Special Accounts</i>						
<i>2013-14 actual</i>		86,048	483,510	(455,469)	-	114,089

(A) Administered

(D) Departmental

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Analysis of budgeted financial statements

Budgeted departmental comprehensive income statement

The ATO is budgeting for a balanced budget in 2014-15. This excludes the impact of Operation Sunlight changes to funding whereby depreciation and amortisation expenses are not funded by appropriation from 2010-11 onward.

The budgeted departmental comprehensive income statement also reflects changes arising from Budget measures as outlined in Table 1.2.

Budgeted departmental balance sheet

The ATO's assets are predominantly non-financial assets.

The ATO's liabilities continue to be predominantly employee entitlements.

Entity Additional Estimates Statements – ATO

3.2.2 Budgeted Financial Statements

Departmental Financial Statements

Table 3.2.1: Budgeted departmental comprehensive income statement (showing net cost of services)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
EXPENSES					
Employee benefits	2,258,988	2,073,285	1,966,840	1,878,379	1,816,498
Suppliers	1,154,427	1,224,359	1,218,480	1,165,705	1,129,235
Depreciation and amortisation	138,226	155,542	154,760	148,365	143,455
Income tax	2,866	-	-	-	-
Total expenses	3,554,507	3,453,186	3,340,080	3,192,449	3,089,188
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	106,854	76,815	73,122	74,622	70,818
Interest	299	-	-	-	-
Other revenue	2,757	2,500	2,500	2,500	2,500
Total own-source revenue	109,910	79,315	75,622	77,122	73,318
Gains					
Other gains	3,130	3,130	3,130	3,130	3,130
Total gains	3,130	3,130	3,130	3,130	3,130
Total own-source income	113,040	82,445	78,752	80,252	76,448
Net cost of (contribution by) services					
Revenue from Government	3,363,966	3,215,199	3,106,568	2,963,832	2,869,285
Surplus (Deficit) before income tax	(77,501)	(155,542)	(154,760)	(148,365)	(143,455)
Income tax expense					
Surplus (Deficit) after income tax	(77,501)	(155,542)	(154,760)	(148,365)	(143,455)
Total comprehensive income (loss)	(77,501)	(155,542)	(154,760)	(148,365)	(143,455)

Note: Impact of Net Cash Appropriation Arrangements

	2013-14 \$'000	2014-15 \$'000	2015-16 \$'000	2016-17 \$'000	2017-18 \$'000
Total Comprehensive Income (loss) excluding depreciation/amortisation expenses previously funded through revenue appropriations					
	61,189	-	-	-	-
less depreciation/amortisation expenses previously funded through revenue appropriations	138,690	155,542	154,760	148,365	143,455
Total Comprehensive Income (loss) - as per the Statement of Comprehensive Income	(77,501)	(155,542)	(154,760)	(148,365)	(143,455)

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.2: Budgeted Departmental balance sheet (as at 30 June)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	44,478	43,268	43,268	43,268	43,268
Trade and other receivables	508,528	378,446	322,776	325,968	323,358
Total financial assets	553,006	421,714	366,044	369,236	366,626
Non-financial assets					
Land and buildings	202,496	232,377	251,440	261,780	250,996
Property, plant and equipment	55,938	35,199	21,272	11,115	10,214
Investment property					
Intangibles	494,374	492,670	459,611	434,398	420,147
Inventories					
Tax assets					
Other non-financial assets	91,738	88,200	78,185	73,627	69,644
Total non-financial assets	844,546	848,446	810,508	780,920	751,001
Total assets	1,397,552	1,270,160	1,176,552	1,150,156	1,117,627
LIABILITIES					
Payables					
Suppliers	211,730	209,975	208,001	204,712	203,249
Employees	113,493	70,990	11,845	18,184	17,166
Other payables	2,997	2,993	2,964	2,917	2,896
Total payables	328,220	283,958	222,810	225,813	223,311
Interest bearing liabilities					
Leases	124,016	113,714	102,479	91,345	80,421
Total interest bearing liabilities	124,016	113,714	102,479	91,345	80,421
Provisions					
Employee provisions	740,541	670,201	676,899	683,664	690,497
Other provisions	8,345	8,337	8,337	8,337	8,337
Total provisions	748,886	678,538	685,236	692,001	698,834
Total liabilities	1,201,122	1,076,210	1,010,525	1,009,159	1,002,566
Net assets	196,430	193,950	166,027	140,997	115,061
EQUITY					
Parent entity interest					
Contributed equity	979,871	1,140,203	1,267,040	1,390,375	1,507,894
Reserves	101,624	101,553	101,553	101,553	101,553
Retained surplus (accumulated deficit)	(885,065)	(1,047,806)	(1,202,566)	(1,350,931)	(1,494,386)
Total parent entity interest	196,430	193,950	166,027	140,997	115,061
Total Equity	196,430	193,950	166,027	140,997	115,061

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.3: Departmental statement of changes in equity — summary of movement (Budget Year 2014-15)

	Retained earnings \$'000	Asset revaluation reserve \$'000	Contributed equity/ capital \$'000	Total equity \$'000
Opening balance as at 1 July 2014				
Balance carried forward from previous period	(892,264)	101,553	979,871	189,160
Adjusted opening balance	(892,264)	101,553	979,871	189,160
Comprehensive income				
Surplus (deficit) for the period	(155,542)			(155,542)
Total comprehensive income	(155,542)	-	-	(155,542)
of which:				
Attributable to the Australian Government	(155,542)	-	-	(155,542)
Transactions with owners				
Contributions by owners				
Equity Injection - Appropriation			26,537	26,537
Departmental Capital Budget (DCBs)			133,795	133,795
Sub-total transactions with owners	-	-	160,332	160,332
Estimated closing balance				
as at 30 June 2015	(1,047,806)	101,553	1,140,203	193,950
Closing balance	(1,047,806)	101,553	1,140,203	193,950

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.4: Budgeted Departmental statement of cash flows (as at 30 June)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	3,347,176	3,358,833	3,299,989	3,061,896	2,971,216
Sale of goods and rendering of services	110,385	80,017	76,630	77,738	74,435
Interest	289	-	-	-	-
Receipts transferred from the OPA	234,759	234,759	240,628	252,810	268,265
Net GST received	122,029	111,610	108,625	103,095	99,761
Other	83	-	-	-	-
Total cash received	3,814,721	3,785,219	3,725,872	3,495,539	3,413,677
Cash used					
Employees	2,249,851	2,195,620	2,162,627	1,983,245	1,932,572
Suppliers	1,304,759	1,343,131	1,322,617	1,259,484	1,212,840
Receipts transferred from the OPA	238,882	234,759	240,628	252,810	268,265
Taxes paid	225	-	-	-	-
Total cash used	3,793,717	3,773,510	3,725,872	3,495,539	3,413,677
Net cash from (used by) operating activities	21,004	11,709	-	-	-
INVESTING ACTIVITIES					
Cash received					
Proceeds from sales of property, plant and equipment	24	-	-	-	-
Total cash received	24	-	-	-	-
Cash used					
Purchase of property, plant, equipment and intangibles	188,314	163,042	126,837	123,335	117,519
Total cash used	188,314	163,042	126,837	123,335	117,519
Net cash from (used by) investing activities	(188,290)	(163,042)	(126,837)	(123,335)	(117,519)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	180,580	160,332	126,837	123,335	117,519
Total cash received	180,580	160,332	126,837	123,335	117,519
Cash used					
Dividends paid	400	-	-	-	-
Total cash used	400	-	-	-	-
Net cash from (used by) financing activities	180,180	160,332	126,837	123,335	117,519
Net increase (decrease) in cash held	12,894	8,999	-	-	-
Cash and cash equivalents at the beginning of the reporting period	31,584	34,269	43,268	43,268	43,268
Cash and cash equivalents at the end of the reporting period	44,478	43,268	43,268	43,268	43,268

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.5: Capital Budget Statement — Departmental

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget - Act No. 1 (DCB)	111,032	133,795	109,746	110,214	115,565
Equity injections - Act No. 2	47,359	26,537	17,091	13,121	1,954
Total new capital appropriations	158,391	160,332	126,837	123,335	117,519
Provided for:					
<i>Purchase of non-financial assets</i>	158,391	159,945	126,837	123,335	117,519
<i>Other Items</i>	-	387	-	-	-
Total Items	158,391	160,332	126,837	123,335	117,519
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations	55,215	28,276	17,091	13,121	1,954
Funded by capital appropriation - DCB	105,923	133,795	109,746	110,214	115,565
Funded internally from					
departmental resources	11,434	971	-	-	-
TOTAL AMOUNT SPENT	172,572	163,042	126,837	123,335	117,519
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	172,572	163,042	126,837	123,335	117,519
Total cash used to acquire assets	172,572	163,042	126,837	123,335	117,519

Consistent with information contained in the Statement of Asset Movements and the Budgeted Statement of Cash Flows.

Entity Additional Estimates Statements – ATO

Table 3.2.6: Statement of asset movements (2014-15)

	Buildings \$'000	Other property, plant and equipment \$'000	Computer software and intangibles \$'000	Total \$'000
As at 1 July 2014				
Gross book value	236,072	80,299	1,079,390	1,395,761
Accumulated depreciation/amortisation and impairment	(33,576)	(24,361)	(585,016)	(642,953)
Opening net book balance	202,496	55,938	494,374	752,808
CAPITAL ASSET ADDITIONS				
Estimated expenditure on new or replacement assets				
By purchase - appropriation equity	-	-	28,276	28,276
By purchase - appropriation ordinary annual services	61,531	2,541	69,723	133,795
By purchase - other	971	-	-	971
Total additions	62,502	2,541	97,999	163,042
Other movements				
Depreciation/amortisation expense	(32,621)	(23,219)	(99,702)	(155,542)
Other	-	(61)	(1)	(62)
Total other movements	(32,621)	(23,280)	(99,703)	(155,604)
As at 30 June 2015				
Gross book value	298,574	82,779	1,177,388	1,558,741
Accumulated depreciation/amortisation and impairment	(66,197)	(47,580)	(684,718)	(798,495)
Closing net book balance	232,377	35,199	492,670	760,246

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Schedule of administered activity
Table 3.2.7: Schedule of budgeted income and expenses administered on behalf of Government (for the period ended 30 June)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
EXPENSES ADMINISTERED ON BEHALF OF GOVERNMENT					
Suppliers	5,627	284	31	31	-
Subsidies	8,863,561	8,910,089	9,372,002	9,891,226	10,311,229
Personal benefits	1,095,588	1,144,160	1,121,400	1,111,400	404,000
Finance costs	230,209	500,000	500,000	500,000	500,000
Write-down and impairment of assets	8,277,943	7,187,986	7,640,110	8,110,000	8,709,000
Other expenses	362,125	472,800	507,900	490,900	479,200
Total expenses administered on behalf of Government	18,835,053	18,209,329	19,141,443	20,103,557	20,403,429
LESS:					
OWN-SOURCE INCOME					
Own-source revenue	-	-	-	-	-
Taxation revenue	-	-	-	-	-
Income tax	248,944,473	265,796,042	286,126,222	307,620,351	329,078,128
Indirect tax	82,366,478	83,390,000	88,580,000	93,130,000	97,940,000
Total taxation revenue	331,310,951	349,186,042	374,706,222	400,750,351	427,018,128
Non-taxation revenue	-	-	-	-	-
Fees and fines	-	-	-	-	-
Other revenue	-	-	-	-	-
Total non-taxation revenue	-	-	-	-	-
Total own-source revenues administered on behalf of Government	331,310,951	349,186,042	374,706,222	400,750,351	427,018,128
Net Cost of (contribution by) services	(312,475,898)	(330,976,713)	(355,564,779)	(380,646,794)	(406,614,699)
Surplus (Deficit)	312,475,898	330,976,713	355,564,779	380,646,794	406,614,699
Total comprehensive income (loss)	312,475,898	330,976,713	355,564,779	380,646,794	406,614,699

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.8: Schedule of budgeted assets and liabilities administered on behalf of Government (as at 30 June)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
ASSETS ADMINISTERED ON BEHALF OF GOVERNMENT					
Financial assets					
Cash and cash equivalents	443,078	443,078	443,078	443,078	443,078
Taxation receivables	17,922,723	19,874,769	22,184,881	24,446,932	26,908,060
Accrued revenues	12,698,642	13,468,642	14,288,642	14,958,642	15,623,642
Total financial assets	31,064,443	33,786,489	36,916,601	39,848,652	42,974,780
Total assets administered on behalf of Government	31,064,443	33,786,489	36,916,601	39,848,652	42,974,780
LIABILITIES ADMINISTERED ON BEHALF OF GOVERNMENT					
Provisions					
Taxation refunds provided	2,130,946	2,130,946	2,130,946	2,130,946	2,130,946
Other provisions	838,061	866,061	1,186,061	1,398,961	1,356,361
Total provisions	2,969,007	2,997,007	3,317,007	3,529,907	3,487,307
Payables					
Subsidies	3,472,232	3,602,067	3,795,640	3,909,164	3,982,967
Pensional benefits payable	1,356,495	1,333,755	1,314,155	1,305,055	599,455
Other payables	934,303	959,003	1,005,303	1,021,103	1,009,103
Total payables	5,763,030	5,894,825	6,115,098	6,235,322	5,591,525
Total liabilities administered on behalf of government	8,732,037	8,891,832	9,432,105	9,765,229	9,078,832
Net assets/(liabilities)	22,332,406	24,894,657	27,484,496	30,083,423	33,895,948
Total liabilities administered on behalf of Government	25,301,413	27,891,664	30,801,503	33,613,330	37,383,255
Net assets/(liabilities)	5,763,030	5,894,825	6,115,098	6,235,322	5,591,525

Prepared on Australian Accounting Standards basis.

Entity Additional Estimates Statements – ATO

Table 3.2.9: Schedule of budgeted administered cash flows (for the period ended 30 June)

	Actual 2013-14 \$'000	Revised budget 2014-15 \$'000	Forward estimate 2015-16 \$'000	Forward estimate 2016-17 \$'000	Forward estimate 2017-18 \$'000
OPERATING ACTIVITIES					
Cash received					
Taxes	412,019,786	339,570,000	364,340,000	390,050,000	415,490,000
Other	988,653	807,560	1,312,119	1,175,155	765,700
Total cash received	413,008,439	340,377,560	365,652,119	391,225,155	416,255,700
Cash used					
Borrowing costs	529,571	500,000	500,000	500,000	500,000
Subsidies paid	8,165,278	8,780,254	9,178,429	9,777,702	10,237,426
Personal benefits	1,164,038	1,166,900	1,141,000	1,120,500	1,109,600
Payments to suppliers	5,392	284	31	31	-
Other	445,955	397,600	434,100	404,300	405,200
Total cash used	10,310,234	10,845,038	11,253,560	11,802,533	12,252,226
Net cash from or (used by) operating activities	402,698,205	329,532,522	354,398,559	379,422,622	404,003,474
FINANCING ACTIVITIES					
Cash received					
Cash from Official Public Account	10,310,234	10,845,038	11,253,560	11,802,533	12,252,226
Total cash received	10,310,234	10,845,038	11,253,560	11,802,533	12,252,226
Cash used					
Cash to Official Public Account	412,711,231	340,377,560	365,652,119	391,225,155	416,255,700
Total cash used	412,711,231	340,377,560	365,652,119	391,225,155	416,255,700
Net cash from or (used by) financing activities	(402,400,997)	(329,532,522)	(354,398,559)	(379,422,622)	(404,003,474)
Net increase (decrease) in cash held	297,208	-	-	-	-
Cash and cash equivalents at beginning of reporting period	393,600	690,808	690,808	690,808	690,808
Cash and cash equivalents at end of reporting period	690,808	690,808	690,808	690,808	690,808

Prepared on Australian Accounting Standards basis.

Table 3.2.10: Schedule of Administered Capital Budget

The ATO does not have any administered capital.

Table 3.2.11: Schedule of Administered Asset Movements (2014-15)

The ATO does not have any administered non-financial assets.

Notes to the Financial Statements

Basis of accounting

The budgeted financial statements have been prepared on an accrual basis.

Departmental

The departmental financial statements, included in Tables 3.2.1 to 3.2.6 have been prepared on the basis of Australian Accounting Standards and Department of Finance guidance for the preparation of financial statements.

The budget statements and estimated forward years have been prepared to reflect the following matters.

Cost of administering goods and services tax

Departmental statements include the estimated costs of administering the goods and services tax (GST) under the Intergovernmental Agreement on Federal Financial Relations. The GST revenue is collected on behalf of the States and Territories which agree to compensate the Australian Government for the agreed GST administration costs.

The recoveries of GST administration costs are reported under the Treasury.

Administered

The administered financial statements at Tables 3.2.7 to 3.2.9 have been prepared on the basis of Australian Accounting Standards and Department of Finance guidance for the preparation of financial statements.

The standards require that taxation revenues are recognised on an accrual basis when the following conditions apply:

- the taxpayer or the taxpayer group can be identified in a reliable manner;
- the amount of tax or other statutory charge is payable by the taxpayer or taxpayer group under legislative provisions; and
- the amount of the tax or statutory charge payable by the taxpayer or taxpayer group can be reliably measured, and it is probable that the amount will be collected.

The amount of taxation revenue recognised takes account of legislative steps, discretion to be exercised and any refunds and/or credit amendments to which the taxpayers may become entitled.

Recognition of taxation revenue

Taxation revenue is recognised when the Government, through the application of legislation by the ATO and other relevant activities, gains control over the future economic benefits that flow from taxes and other statutory charges. This methodology, known as the Economic Transaction Method (ETM), relies on the estimation of probable flows of taxes from transactions which have occurred in the economy, but have not yet been reported, and are likely to be reported to the ATO through an assessment or disclosure.

However, in circumstances when there is an ‘inability to reliably measure tax revenues when the underlying transactions or events occur’, the accounting standards permit an alternative approach known as the Taxation Liability Method (TLM). Under this basis, taxation revenue is recognised at the earlier of when an assessment of a tax liability is made or payment is received by the ATO. This recognition policy means that taxation revenue is generally measured at a later time than would be the case if it were measured under the ETM method.

In accordance with the above revenue recognition approach, the ATO uses ETM as the basis for revenue recognition, except for income tax for individuals, companies, superannuation funds, superannuation surcharge and the minerals resource rent tax (repealed September 2014) which are recognised on a TLM basis.

Items recognised as reductions to taxation revenue

The following items are recognised as reductions (increases) to taxation revenue and not as an expense:

- refunds of revenue; and
- increase (decrease) in movement of provision for credit amendments.