2016-2017-2018

The Parliament of the Commonwealth of Australia

HOUSE OF REPRESENTATIVES

EXPOSURE DRAFT

Treasury Laws Amendment (Combating Illegal Phoenixing) Bill 2018

No. , 2018

(Treasury)

A Bill for an Act to amend the law relating to corporations and taxation, and for related purposes

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1	A Bill for an Act to amend the law relating to
2	corporations and taxation, and for related purposes

The Parliament of Australia enacts:

4 1 Short title

This Act is the *Treasury Laws Amendment (Combating Illegal Phoenixing) Act 2018.*

2 Commencement

(1) Each provision of this Act specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

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Column 1	Column 2	Column 3
Provisions	Commencement	Date/Details
1. Sections 1 to 3 and anything in this Act not elsewhere covered by this table	The day this Act receives the Royal Assent.	
2. Schedule 1, Parts 1 and 2	The day after this Act receives the Royal Assent.	
3. Schedule 1, Part 3, Division 1	The day after this Act receives the Royal Assent.	
	However, the provisions do not commence at all if the <i>Corporations Amendment</i> (Strengthening Protections for Employee Entitlements) Act 2018 commences on or before that day.	
4. Schedule 1,	The later of:	
Part 3, Division 2	(a) the start of the day after this Act receives the Royal Assent; and	
	(b) immediately after the commencement of the Corporations Amendment (Strengthening Protections for Employee Entitlements) Act 2018.	
	However, the provisions do not commence at all if the event mentioned in paragraph (b) does not occur.	
5. Schedule 2	The day after this Act receives the Royal Assent.	
6. Schedules 3 and 4	The first 1 January, 1 April, 1 July or 1 October to occur after the day this Act receives the Royal Assent.	
Note:	This table relates only to the provisions of this Adenacted. It will not be amended to deal with any lathis Act.	
Inforn	nformation in column 3 of the table is not paration may be inserted in this column, or inference edited, in any published version of this Ac	formation in i

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3	Sche	lubs	les
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2	Legislation that is specified in a Schedule to this Act is amended on
3	repealed as set out in the applicable items in the Schedule
4	concerned, and any other item in a Schedule to this Act has effect
5	according to its terms.

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat } \\ \text{creditors}$

Part 1 Main amendments of the Corporations Act 2001

rule	I—Phoenixing offences and other es about property transfers to feat creditors
Part 1—Maii 200	n amendments of the Corporations Act 1
Corporations	Act 2001
1 Section 9	
Insert:	
	tor-defeating disposition has the meaning given by on 588FDB.
2 Section 9 (d	lefinition of <i>linked</i>)
Repeal the	e definition, substitute:
linke	<i>d</i> :
	the incurring of a debt and a contravention of section 596AB are <i>linked</i> if they are linked under subsection 596AB(4); and the disposition of a company's property and a contravention of section 596AB are <i>linked</i> if they are linked under subsection 596AB(5).
	588E(1) (after paragraph (a) of the definition of y proceeding)
Insert:	
	action by ASIC under section 588FGAA; or
(ab)	proceedings under section 588FGAE; or
recover	588E(1) (after paragraph (e) of the definition of y proceeding)
Insert:	muccoadings for a contravention of subscation 500C A A (2)
(ea)	proceedings for a contravention of subsection 588GAA(2) or 588GAB(2) in relation to a disposition of property of the

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Schedule 1

Main amendments of the Corporations Act 2001 Part 1

1 2 3		company (including proceedings under section 588M in relation to the disposition but not including proceedings for an offence); or
4	5	Paragraph 588E(8)(a)
5		After "subsection 588FG(2)", insert ", (9) or (10)".
6	6	After paragraph 588E(8)(a)
7		Insert:
8 9		(aa) if the other proceeding is of the kind referred to in paragraph (1)(ab) of this section—a matter of the kind
10 11 12		referred to in a paragraph of subsection 588FG(2), 588GAA(2) or 588GAB(2), or a defence under subsection 588GAA(3) or 588GAB(3) or section 588H; or
	7	
13	′	Paragraph 588E(8)(b)
14		After "subsection 588FG(2)", insert ", (9) or (10)".
15	8	After paragraph 588E(8)(d)
16		Insert:
17 18		(da) if the other proceeding is of the kind referred to in paragraph (1)(ea) of this section—a matter of the kind
19 20 21		referred to in a paragraph of subsection 588GAA(2) or 588GAB(2), or a defence under subsection 588GAA(3) or 588GAB(3) or section 588H; or
22	9	Paragraph 588E(8A)(a)
23		Omit "a debt", substitute "either a debt or a disposition".
24	1	0 Before section 588FA
25		Insert:
26	S	ubdivision A—Kinds of transactions that may be voidable
27	1	1 After section 588FDA
28		Insert:

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

3001 DD	Creditor-defeating disposition
(1	A disposition of property of a company is a <i>creditor-defeating disposition</i> if the disposition has the effect of:
	(a) preventing the property from becoming available for the
	benefit of the company's creditors in the winding-up of the
	company; or
	(b) hindering, or significantly delaying, the process of making
	the property available for the benefit of the company's
	creditors in the winding-up of the company.
	Extensions of concept of disposition
(2	2) For the purposes of this section and provisions of this Act that refer
	to a creditor-defeating disposition, if a company does something
	that results in another person becoming the owner of property that
	did not previously exist, the company is taken to have made a
	disposition of the property.
(3	B) For the purposes of this section and provisions of this Act that refer
	to a creditor-defeating disposition, if:
	(a) a company makes a disposition of property to another person;
	and
	(b) the other person gives some or all of the consideration for the
	disposition to a person (the <i>third party</i>) other than the
	company;
	the company is taken to have made a disposition of the property
	constituting so much of the consideration as was given to the third
	party.
Subdivis	sion B—Voidable transactions
12 At th	e end of subsection 588FE(1)
Ad	dd:
;	and (c) a transaction of the company may be voidable because of
	subsection (6B) if the transaction was entered into on or after
	the commencement of that subsection.
13 Afte	r subsection 588FE(6A)

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1	(6B) The transaction is voidable if:
2	(a) it is a creditor-defeating disposition of property of the
3	company; and
4	(b) at least one of the following applies:
5	(i) the transaction was entered into, or an act was done for
6 7	the purposes of giving effect to it, when the company was insolvent;
8	(ii) the company became insolvent because of the
9	transaction or an act done for the purposes of giving
10	effect to the transaction;
11	(iii) less than 12 months after the transaction or an act done
12	for the purposes of giving effect to the transaction, the
13	start of an external administration (as defined in
14	Schedule 2) of the company occurs as a direct or
15	indirect result of the transaction or act; and
16	(c) the transaction, or the act done for the purpose of giving effect to it, was not entered into, or done:
17	
18 19	(i) under a compromise or arrangement approved by a Court under section 411; or
20	(ii) under a deed of company arrangement executed by the
21	company; or
22	(iii) by a liquidator of the company; or
23	(iv) by a provisional liquidator of the company.
	14 Before section 588FF
24	
25	Insert:
26	Subdivision C—Court orders about voidable transactions
27	15 Before subsection 588FG(1)
28	Insert:
20	History.
29	If no benefit or benefit received in good faith without grounds for
30	suspecting insolvency
31	16 Before subsection 588FG(2)
32	Insert:
32	moert.

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

1 2		If transaction entered into for valuable consideration in good faith without grounds for suspecting insolvency
3	17 At the	e end of section 588FG
4	Ado	d:
_		If the second in
5		If transaction is creditor-defeating disposition
6 7	(7)	Subsections (1) and (2) do not apply to an order made solely on the grounds of subsection 588FE(6B).
8	(8)	A court is not to make under section 588FF an order solely on the
9		grounds of subsection 588FE(6B) (as applying wholly or partly
10		because of subparagraph 588FE(6B)(b)(i) or (ii)) if it is proved that paragraphs 588GA(1)(a) and (b) apply in relation to an officer of
11 12		the company and the disposition. For the purposes of determining
13		whether it is proved that those paragraphs apply in that way:
14		(a) subsections 588GA(2) to (7) apply; and
15		(b) section 588GB applies as if the proceeding under
16		section 588FF were a relevant proceeding.
17	(9)	A court is not to make, solely on the grounds of
18		subsection 588FE(6B) (about a creditor-defeating disposition of
19		property), an order under section 588FF materially prejudicing a
20		right or interest of a person to whom the disposition of property
21		was made if:
22		(a) there is evidence before the court that suggests a reasonable possibility that:
23		(i) consideration was given for the disposition; and
24		(ii) the value of the consideration was at least the market
25		value of the property at the time of the disposition or at
26 27		the time the relevant agreement (as defined in section 9)
28		was made for the disposition; and
29		(b) the court is not satisfied that subparagraph (a)(ii) does not
30		apply.
31	(10)	A court is not to make, solely on the grounds of
32	. ,	subsection 588FE(6B) (about a creditor-defeating disposition of
33		property), an order under section 588FF materially prejudicing a
34		right or interest of a person other than a party to the

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1		creditor-defeating disposition if it is proved that the person later
2		acquired the property:
3		(a) in good faith; and
4 5		(b) for consideration whose value was at least the market value of the property when the person acquired it.
6	18 After s	section 588FG
7	Inse	rt:
8	Subdivisio	on D—ASIC orders about certain voidable
9		transactions
10	588FGAA	ASIC may order undoing of effect of creditor-defeating
11		dispositions by company being wound up
12		Scope of this section
13	(1)	This section applies if:
14		(a) a company for which a liquidator has been appointed has
15		made a creditor-defeating disposition of property; and
16		(b) the disposition is voidable under subsection 588FE(6B); and
17		(c) a person has received any money or property as a direct or
18		indirect result of:
19		(i) the disposition; or
20		(ii) the person's acquisition of the property after the
21		disposition.
22		Note: The person may receive money or property as an indirect result of
23		acquiring (by the creditor-defeating disposition or a later transaction)
24		the property of the company that was the subject of the
25 26		creditor-defeating disposition, and later disposing of that property and receiving money or property as consideration for the later disposal.
		receiving money or property as community and and another disposant
27		Liquidator may request order
28	(2)	Within 12 months of a liquidator of the company first being
29		appointed, the company's liquidator may request ASIC to make an
30		order under subsection (3). ASIC must decide whether to grant the
31		request.

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

1	Orders by ASIC
2 3 4	(3) ASIC may, on request under subsection (2) or on its own initiative, make one or more of the following orders in writing given to the person:
5 6	(a) an order directing the person to transfer to the company property that was the subject of the disposition;
7 8	(b) an order requiring the person to pay to the company an amount that, in ASIC's opinion, fairly represents some or all
9 10	of the benefits that the person has received (directly or indirectly) because of the disposition;
11 12 13	(c) an order requiring the person to transfer to the company property that, in ASIC's opinion, fairly represents the application of proceeds of property that was the subject of the
14	disposition.
15 16	Note 1: Subsection (5) sets out matters ASIC must consider in deciding whether to make an order.
17	Note 2: Section 588FGAB provides further for the content of orders.
18	Limit on power to make orders
19	(4) However, ASIC must not make an order under subsection (3) if
20	ASIC has reason to believe that, if it were a court,
21 22	subsection 588FG(8), (9) or (10) would prevent it from making a corresponding order under section 588FF.
22	corresponding order under section 30011.
23	Considerations in deciding whether to make orders
24	(5) In deciding whether to make an order under subsection (3), ASIC
25	must have regard to the following:
26	(a) the conduct of the company and its officers;
27	(b) the conduct of the person;
28	(c) the circumstances, nature and terms of the disposition;
29	(d) the relationship (if any) between the company and the person;
30	(e) any other matter ASIC considers relevant.
31	Revocation and amendment of orders
32	(6) At any time, ASIC may, in writing given to the person, revoke or
33	amend an order under subsection (3).

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Schedule 1

Main amendments of the Corporations Act 2001 Part 1

1 2		Note:	A court may also set aside an order made under subsection (3) of this section: see section 588FGAE.
3	588FGAB	Content	t and copies of orders
4		Reasons	
5 6 7	(1)	reasons f	under subsection 588FGAA(3) must include written or the making of the order (including why ASIC is section 588FGAA applies).
8		Orders fo	or payment
9 10 11	(2)	pay a cor	under paragraph 588FGAA(3)(b) (requiring a person to mpany an amount) may require the amount to be paid at a vithin a period set out in the order.
12		Liquidate	or to be given copies of orders etc.
13 14 15	(3)	a compar	makes an order under subsection 588FGAA(3) relating to my, ASIC must give the company's liquidator a copy of the d of any revocation or amendment of the order.
16	588FGAC	Compli	ance with orders generally
17 18			must not engage in conduct if the conduct contravenes an ler subsection 588FGAA(3).
19 20		Note:	Failure to comply with this section is an offence: see subsection 1311(1).
21	588FGAD	Compli	ance with orders for payment
22		Enforcen	nent of order for payment generally
23 24 25 26	(1)	under par	nt payable by a person to a company under an order made ragraph 588FGAA(3)(b) is recoverable by the company as action against the person in a court of competent on.

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 $\begin{tabular}{ll} \textbf{Schedule 1} & \textbf{Phoenixing offences and other rules about property transfers to defeat creditors \\ \end{tabular}$

Part 1 Main amendments of the Corporations Act 2001

1	Court order for payment if person convicted of offence
2 3	(2) If a court convicts a person of an offence based on section 588FGAC relating to a contravention by the person or
4	someone else of an order made under paragraph 588FGAA(3)(b),
5 6	the court may (in addition to imposing a penalty on the person for the offence) order the person to pay the company an amount not
7	exceeding the amount involved in the contravention.
8	Complying with order for payment by transferring property
9	(3) A person ordered under paragraph 588FGAA(3)(b) to pay a
10 11	company the value of any property may comply with the order by transferring the property to the company.
12	588FGAE Court may set aside order by ASIC
13	(1) The person subject to an order under subsection 588FGAA(3) or
14	any other person interested in such an order may apply to a Court
15 16	within the period described in subsection (2) to have the order set aside.
17 18	(2) The period is 60 days after the day the applicant was given the order or otherwise became aware of it.
19 20	(3) The Court may set the order aside if satisfied, on the basis of the written reasons for the order, that section 588FGAA did not apply.
21	(4) If the order is set aside, it is taken never to have been made.
22	Subdivision E—Various rules about voidable transactions
23	19 Subsection 588FGA(1)
24	After "section 588FF", insert ", or ASIC makes an order under
25	section 588FGAA,".
26	20 After subsection 588FGB(4)
27	Insert:
28 29 30	(4A) Subsections (3) and (4) of this section do not apply if the order mentioned in subsection 588FGA(1) was made wholly or partly because the condition in 588FE(6B)(b)(iii) was met.

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Schedule 1

Main amendments of the Corporations Act 2001 Part 1

21 Subsection 588FH(3)
After "section 588FF", insert "or 588FGAA".
22 Subsection 588FH(3)
After "court", insert "or ASIC".
23 Paragraph 588FI(1)(b)
After "section 588FF", insert "or 588FGAA".
24 After subsection 588FI(2) Insert:
(2A) ASIC must not make an order under section 588FGAA that relates to the transaction and prejudices a right or interest of the creditor.
25 Division 3 of Part 5.7B (heading)
Repeal the heading, substitute:
Division 3—Duties to prevent insolvent trading and creditor-defeating dispositions
Subdivision A—Director's duty to prevent insolvent trading
26 After section 588G
Insert:
Subdivision B—Duties to prevent creditor-defeating
dispositions
588GAA Officer's duty to prevent creditor-defeating disposition
(1) An officer of a company must not engage in conduct that results in
the company making a creditor-defeating disposition of property of the company, if:
(a) the company is insolvent; or
(b) the company becomes insolvent because of the disposition or
a number of dispositions made at the time of the disposition;
a number of dispositions made at the time of the disposition,

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

1 2 3 4	(c) less than 12 months after the disposition, the start of an external administration (as defined in Schedule 2) of the company occurs as a direct or indirect result of the disposition.
5 6	Note 1: Failure to comply with this subsection is an offence: see subsection 1311(1).
7 8 9	Note 2: Recklessness is the fault element for the result of the company making the creditor-defeating disposition and for paragraphs (1)(a), (b) and (c): see section 5.6 of the <i>Criminal Code</i> .
10 11	(2) An officer of a company must not engage in conduct that results in the company making a disposition of property of the company, if:
12	(a) one or more of the following applies:
13	(i) the company is insolvent;
14	(ii) the company becomes insolvent because of the
15	disposition or a number of dispositions made at the time
16	of the disposition;
17	(iii) less than 12 months after the disposition, the start of an
18	external administration (as defined in Schedule 2) of the
19	company occurs as a direct or indirect result of the
20	disposition; and
21	(b) the officer knows, or a reasonable person in the position of
22	the officer would know, that the disposition is a creditor-defeating disposition.
23	•
24	Note 1: This subsection is a civil penalty provision (see section 1317E).
25 26	Note 2: Section 588E provides for presumptions about when a company is insolvent.
27	Exceptions
28	(3) Subsections (1) and (2) do not apply if:
29	(a) the disposition was made:
30	(i) under a compromise or arrangement approved by a
31	Court under section 411; or
32	(ii) under a deed of company arrangement executed by the
33	company; or
34	(iii) by the company's liquidator; or
35	(iv) by a provisional liquidator of the company; or

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Schedule 1

Main amendments of the Corporations Act 2001 Part 1

1 2 3	(b) the value of the consideration for the disposition of the property is at least the market value of the property at the time of:	
4	(i) the disposition; or	
•		
5 6	(ii) the making of the relevant agreement (as defined in section 9) for the disposition.	
7 8 9	Note: Section 588GA also provides for subsections (1) and (2) of this section not to apply if the disposition was connected with a course action likely to lead to a better outcome for the company.	of
10	588GAB Procuring creditor-defeating disposition	
11	(1) A person must not engage in conduct of procuring, inciting,	
12	inducing or encouraging the making by a company of a dispositi	on
13	of property that results in the company making the disposition of	•
14	the property, if:	
15	(a) one or more of the following applies:	
16	(i) the company is insolvent;	
17	(ii) the company becomes insolvent because of the	
18	disposition or a number of dispositions made at the tir	ne
19	of the disposition;	
20	(iii) less than 12 months after the disposition, the start of a	
21	external administration (as defined in Schedule 2) of t	he
22	company occurs as a direct or indirect result of the	
23	disposition; and	
24	(b) the disposition is a creditor-defeating disposition.	
25	Note 1: Failure to comply with this subsection is an offence: see	
26	subsection 1311(1).	
27	Note 2: Recklessness is the fault element for the result of the company mak	ing
28	the disposition and for subparagraphs (1)(a)(i), (ii) and (iii) and	
29	paragraph (1)(b): see section 5.6 of the <i>Criminal Code</i> .	
30	(2) A person must not engage in conduct of procuring, inciting,	
31	inducing or encouraging the making by a company of a disposition	on
32	of property that results in the company making the disposition of	
33	the property, if:	
34	(a) one or more of the following applies:	
35	(i) the company is insolvent;	

Schedule 1 Phoenixing offences and other rules about property transfers to defeat creditors

Part 1 Main amendments of the Corporations Act 2001

1	(ii) the company becomes insolvent because of the
2	disposition or a number of dispositions made at the time
3	of the disposition;
4 5	(iii) less than 12 months after the disposition, the start of an external administration (as defined in Schedule 2) of the
6	company occurs as a direct or indirect result of the
7	disposition; and
8	(b) the person knows, or a reasonable person in the position of
9	the person would know, that the disposition is a
10	creditor-defeating disposition.
11	Note 1: This subsection is a civil penalty provision (see section 1317E).
12	Note 2: Section 588E provides for presumptions about when a company is
13	insolvent.
14	Exceptions
15	(3) Subsections (1) and (2) do not apply if:
16	(a) the disposition was made:
17	(i) under a compromise or arrangement approved by a
18	Court under section 411; or
19	(ii) under a deed of company arrangement executed by the
20	company; or
21	(iii) by the company's liquidator; or
22	(iv) by a provisional liquidator of the company; or
23	(b) the value of the consideration for the disposition of the
24	property is at least the market value of the property at the
25	time of:
26	(i) the disposition; or
27	(ii) the making of the relevant agreement (as defined in
28	section 9) for the disposition.
29	Note: Section 588GA also provides for subsections (1) and (2) of this
30	section not to apply if the disposition was connected with a course of
31	action likely to lead to a better outcome for the company.

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Schedule 1

Main amendments of the Corporations Act 2001 Part 1

Sui	bdivision C—Safe harbour from breach of duties
27	Subsection 588GA(1)
	After "a debt", insert ", and subsections 588GAA(1) and (2) and 588GAB(1) and (2) do not apply in relation to a person and a disposition,".
	•
28	Paragraph 588GA(1)(b)
	After "the debt is incurred", insert ", or the disposition is made,".
29	Subsection 588GA(3)
	After "subsection 588G(2)", insert ", 588GAA(1) or (2) or 588GAB(1) or (2)".
30	Subsection 588GA(4)
	Omit "a debt", substitute "either a debt or a disposition".
31	Paragraph 588GA(4)(a)
	After "when the debt is incurred,", insert "or the disposition is made,".
32	Subsection 588GA(5)
	Omit "a debt", substitute "either a debt or a disposition".
33	Paragraph 588GA(5)(a)
	After "after the debt is incurred,", insert "or after the disposition is
	made,".
34	Subsection 588GB(7) (paragraph (a) of the definition of
	relevant proceeding)
	After "subsection 588G(2)", insert "or 588GAA(1) or (2) or 588GAB(1) or (2)".
35	Subsection 588H(1)
	Repeal the subsection, substitute:
	Application

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Part 1 Main amendments of the Corporations Act 2001

1 2		(a) proceedings for a contravention of subsection 588G(2) relating to the incurring of a debt at a time (the <i>key time</i>); and
3		(b) proceedings for a contravention of subsection 588GAA(2) or 588GAB(2) relating to the disposition of a company's
4 5		property at a time (the <i>key time</i>); and
6		(c) proceedings under section 588M relating to the incurring of
7		the debt or the disposition of the property.
8		Expectations and belief about company's solvency
9	36	Subsection 588H(2)
10		Omit "time when the debt was incurred", substitute "key time".
11	37	Subsection 588H(2)
12		Omit "even if it incurred that debt and any other debts that it incurred at
13 14		that time", substitute "despite all its debts incurred, and dispositions of its property made, at that time".
15	38	Subsection 588H(3)
16		Omit "time when the debt was incurred", substitute "key time".
17	39	Paragraph 588H(3)(b)
18 19 20		Omit "even if it incurred that debt and any other debts that it incurred at that time", substitute "despite all its debts incurred, and dispositions of its property made, at that time".
21	40	After subsection 588H(3)
22		Insert:
23		(3A) Subsections (2) and (3) do not apply for the purposes of
24		proceedings relating to the disposition of the company's property if
25 26		the key time was less than 12 months before the start of an external administration (as defined in Schedule 2) of the company.
27		Director who did not take part in management
28	41	Subsection 588H(4)
29		Omit "time when the debt was incurred", substitute "key time".

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Phoenixing offences and other rules about property transfers to defeat creditors

Schedule 1

Main amendments of the Corporations Act 2001 Part 1

1	42	Before subsection 588H(5)
2		Insert:
3		Reasonable steps taken to prevent debt or disposition
4	43	At the end of subsection 588H(5)
5		Add "or making the disposition of its property".
6	44	At the end of subsection 588H(6)
7 8		Add "This subsection does not apply to a defence in proceedings relating to a disposition of the company's property.".
9	45	After subsection 588J(1)
10		Insert:
11		(1A) If, on an application for a civil penalty order against a person for a
12		contravention of subsection 588GAA(2) or 588GAB(2) relating to a disposition of property of a company, the Court is satisfied that:
13 14		(a) the person contravened the subsection; and
15		(b) one or more creditors of the company suffered loss or
16 17		damage because of the disposition and the company's insolvency;
18		the Court may order the person to pay the company compensation
19		equal to the loss or damage (whether or not the Court makes a
20		pecuniary penalty order under section 1317G or an order under
21 22		section 206C disqualifying the person from managing corporations).
23	46	At the end of subsection 588J(2)
24		Add ", 588GAA(2) or 588GAB(2) relating to the company".
25	47	Paragraph 588J(3)(a)
26		Omit "in relation to the incurring of a debt by that company".
27	48	Section 588K
28		Before "If:", insert "(1)".

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

At the end of section 588K
Add:
(2) If:
(a) a court finds a person guilty of an offence based on
subsection 588GAA(1) or 588GAB(1) relating to disposition of property by a company; and
(b) the court is satisfied that one or more creditors of the
company suffered loss or damage because of the disposition and the company's insolvency;
the court may order the person to pay the company compensation
equal to the loss or damage (whether or not the court imposes a penalty for the offence).
After subsection 588M(1)
Insert:
(1A) This section also applies if:
(a) a person (the <i>director</i>) has contravened
subsection 588GAA(1) or (2) or 588GAB(1) or (2) relating to disposition of property by a company; and
(b) one or more creditors of the company have suffered loss or damage because of the disposition and the company's insolvency; and
(c) the company is being wound up.
This section applies whether or not the director has been convicted of an offence relating to the contravention or a civil penalty order has been made against the director for the contravention.
Section 588N
After "the incurring of a debt", insert ", or the disposition of property,".
2 Paragraph 588N(a)
After "the incurring of the debt", insert "or the disposition of the property".
3 At the end of paragraph 588N(b)
Add "or the disposition of the property".

Phoenixing offences and other rules about property transfers to defeat creditors

Schedule 1

Main amendments of the Corporations Act 2001 Part 1

1	54	After subparagraph 588Q(b)(iii)
2		Insert:
3		or (iv) that that court has declared that a specified person has
4		contravened subsection 588GAA(2) or
5		subsection 588GAB(2) in relation to a specified
6		disposition of property by a specified company; or
7 8		(v) that a specified person was convicted by that court for an offence constituted by a contravention of
9		subsection 588GAA(1) or 588GAB(1) in relation to a
10		specified disposition of property by a specified
11		company; or
12		(vi) that a specified person charged before that court with a
13		offence described in subparagraph (v) was found in that court to have committed the offence but that the court
14		did not proceed to convict the person of the offence;
15		did not proceed to convict the person of the offence,
16	55	After subsection 588R(1)
17		Insert:
18		(1A) If section 588M applies in relation to a company because of
19		subsection 588M(1A), a creditor described in that subsection may
20		begin proceedings under that section with the written consent of
21		the company's liquidator.
22	56	Subsection 588R(2)
23		Omit "Subsection (1) has", substitute "Subsections (1) and (1A) have"
24	57	Paragraph 588S(a)
25		Repeal the paragraph, substitute:
26		(a) stating that the creditor intends to begin proceedings under
27		section 588M relating to:
28		(i) the incurring by the company of a specified debt that is
29		owed to the creditor; or
30		(ii) a specified disposition by the company of property,
31		because of which (and the company's insolvency) the
32		creditor has suffered loss or damage; and

 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 1 Main amendments of the Corporations Act 2001

1 2 3	58	Subparagraph 588S(b)(ii) After "the incurring of that debt", insert ", or the making of that disposition,".
4 5 6	59	Subsection 588T(2) After "the incurring by the company of the debt", insert ", or the making by the company of the disposition,".
7 8	60	Subsection 588U(1) After "the incurring of a debt", insert ", or the making of a disposition,".
9 10	61	Paragraph 588U(1)(a) After "in relation to the debt", insert "or disposition".
11 12	62	Paragraph 588U(1)(b) After "the debt", insert "or the making of the disposition".
13 14 15 16 17 18 19 20 21 22 23 24 25	63	Paragraph 588U(1)(c) Repeal the paragraph, substitute: (c) the company's liquidator has intervened in an application for a civil penalty order against a person relating to: (i) a contravention of subsection 588G(2) relating to the incurring of the debt; or (ii) a contravention of subsection 588GAA(2) or 588GAB(2) relating to the disposition; or (d) the company's liquidator has requested ASIC to make an order under subsection 588FGAA(3) relating to the disposition; or (e) ASIC has made an order under subsection 588FGAA(3) relating to the disposition.
26 27 28 29 30 31	64	At the end of section 596AB Add: (5) If the company contravenes this section by making a disposition of its property that is voidable under subsection 588FE(6B), the disposition and the contravention are <i>linked</i> for the purposes of this Act.

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Phoenixing offences and other rules about property transfers to defeat creditors

Schedule 1

Main amendments of the Corporations Act 2001 Part 1

	agraph 596AD(b)	l.m.; .4% .41 .1; .C. 1; .;; m
Α	itter—the incurring of a de	bt", insert ", or the making of a disposition,".
66 Sub	section 1317E(1) (af	ter table item 6)
Ir	nsert:	
6A	Subsection 588GAA(2)	preventing creditor-defeating dispositions
6B	Subsection 588GAB(2)	procuring creditor-defeating dispositions
67 Sch	edule 3 (after table i	tem 137)
Ir	nsert:	
137A	Section 588FGAC	30 penalty units or imprisonment for 6 months, or both
68 Sch	edule 3 (after table i	tem 138)
Ir	nsert:	
138A	Subsection 588GAA(1)	Imprisonment for 10 years or a fine of the greater of the following:
		(a) 4,500 penalty units;
		(b) if the court can determine the total value of the benefits that have been obtained by one or more persons and are reasonably attributable to the commission of the offence—3 times that total value;
		or both.
138B	Subsection 588GAB(1)	In the case of an individual, imprisonment for 10 years or a fine of the greater of the following:
		(a) 4,500 penalty units;
		(b) if the court can determine the total value of the benefits that have been obtained by one or more persons and are reasonably attributable to the commission of the offence—3 times that total value;
		or both.
		In the case of a body corporate, a fine of the greatest of the following:
		(a) 45,000 penalty units;
		(b) if the court can determine the total value of

Schedule 1 Phoenixing offences and other rules about property transfers to defeat creditors

Part 1 Main amendments of the Corporations Act 2001

- the benefits that have been obtained by one or more persons and are reasonably attributable to the commission of the offence—3 times that total value;
- (c) 10% of the body corporate's annual turnover (as defined in section 761A) during the 12-month period ending at the end of the month in which the body corporate committed, or began committing, the offence.

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Phoenixing offences and other rules about property transfers to defeat creditors

Schedule 1

Consequential amendments of other Acts Part 2

1	Part 2—Consequential amendments of other Acts
2	Banking Act 1959
3	69 Subsection 14C(3)
4	After "588G", insert ", 588GAA or 588GAB".
5	70 At the end of paragraph 14CA(b)
6	Add:
7 8	; or (iv) a creditor-defeating disposition (within the meaning of that Act) by the body corporate.
9	Insurance Act 1973
10	71 Subsections 62ZM(3) and 62ZOK(3)
11	After "588G", insert ", 588GAA or 588GAB".
12	72 At the end of paragraph 62ZOL(b)
13	Add:
14 15	; or (iv) a creditor-defeating disposition (within the meaning of that Act) by the body corporate.
16	Life Insurance Act 1995
17	73 Subsections 179(3) and 179AK(3)
18	After "588G", insert ", 588GAA or 588GAB".
19	74 At the end of paragraph 179AL(b)
20	Add:
21	; or (iv) a creditor-defeating disposition (within the meaning of
22	that Act) by the body corporate.

Schedule 1 Phoenixing offences and other rules about property transfers to defeat creditors

Part 3 Amendments with contingent commencement

1 2	Part 3—Amendments with contingent commencement
3 4 5 6	Division 1—Amendments that do not commence if the Corporations Amendment (Strengthening Protections for Employee Entitlements) Act 2018 has commenced
7	Corporations Act 2001
8	75 Paragraph 596Al(1)(c)
9 10	After "the incurring of the debt", insert ", or the making of the disposition,".
11	76 Paragraph 596Al(1)(d)
12	Repeal the paragraph, substitute:
13 14	(d) the company's liquidator has intervened in an application for a civil penalty order against a person relating to:
15 16 17	(i) a contravention of subsection 588G(2) relating to the incurring of the debt that is linked to the contravention of section 596AB; or
18 19 20	(ii) a contravention of subsection 588GAA(2) or 588GAB(2) relating to the disposition that is linked to the contravention of section 596AB; or
21 22	(e) the contravention of section 596AB is linked to a disposition of the company's property and the company's liquidator has
22 23 24	requested ASIC to make an order under subsection 588FGAA(3) relating to the disposition; or
25 26 27	(f) the contravention of section 596AB is linked to a disposition of the company's property and ASIC has made an order under subsection 588FGAA(3) relating to the disposition.
<i>41</i>	under subsection 3001 OAA(3) relating to the disposition.

Phoenixing offences and other rules about property transfers to defeat creditors

Schedule 1

Amendments with contingent commencement $\ Part\ 3$

1 2 3 4	Di	vision 2—Amendments commencing after the Corporations Amendment (Strengthening Protections for Employee Entitlements) Act 2018 commences
5	Co	rporations Act 2001
6	77	Section 9 (definition of <i>linked</i>)
7		Repeal the definition, substitute:
8		linked:
9 10 11		(a) the incurring of a debt and a contravention of subsection 596AC(1) are <i>linked</i> if they are linked under subsection 596AC(4); and
12 13 14		(b) the disposition of a company's property and a contravention of subsection 596AC(1) are <i>linked</i> if they are linked under subsection 596AC(5).
15	78	Subsection 596AB(5)
16		Repeal the subsection.
17	79	At the end of section 596AC
18	. •	Add:
19 20 21 22		(5) If the company contravenes subsection (1) of this section by making a disposition of its property that is voidable under subsection 588FE(6B), the disposition and the contravention are <i>linked</i> for the purposes of this Act.
23	80	Paragraph 596AG(1)(b)
24		Repeal the paragraph, substitute:
25		(b) the company's liquidator has intervened in an application for
26		a civil penalty order against a person relating to:
27		(i) a contravention of subsection 588G(2) relating to the incurring of the debt that is linked to the contravention
28 29		of subsection 596AC(1); or
30		(ii) a contravention of subsection 588GAA(2) or
31		588GAB(2) relating to the disposition of the company's

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 $\textbf{Schedule 1} \ \ \text{Phoenixing offences and other rules about property transfers to defeat creditors}$

Part 3 Amendments with contingent commencement

1			property that is linked to the contravention of
2			subsection 596AC(1); or
3		(ba)	the contravention of subsection 596AC(1) is linked to a
4			disposition of the company's property and the company's
5			liquidator has requested ASIC to make an order under
6			subsection 588FGAA(3) relating to the disposition; or
7		(bb)	the contravention of subsection 596AC(1) is linked to a
8			disposition of the company's property and ASIC has made an
9			order under subsection 588FGAA(3) relating to the
10			disposition; or
11	81 Para	agraph	596AG(1)(c)
12			incurring of the debt", insert ", or the disposition of the
13	C	ompany's	s property,".

Improving the accountability of resigning directors Schedule 2

1 2 3		2—Improving the accountability of igning directors
4	Corporations	Act 2001
5	1 After parag	raph 188(1)(e)
6	Insert:	
7	(ea)	subsection 203AA(6) (notification of resignation day);
8 9	2 After section Insert:	n 203A
10	203AA Resigna	ation of directors—when resignation takes effect
11	When	n resignation takes effect
12	(1) A per	rson's resignation as a director of a company takes effect on:
13	(a)	if, within 28 days after the day the person stopped being a
14 15 16		director of the company, ASIC is notified of that fact under subsection 205A(1) or 205B(5)—the day the person stopped being a director of the company; or
17	(b)	in any other case—the day written notice is lodged with
18	(-)	ASIC stating that the person has stopped being a director of
19		the company.
20 21	Note:	A director includes a person appointed to the position of alternate director, see the definition of <i>director</i> in section 9.
22	(2) How	ever, if:
23	(a)	because of paragraph (1)(b), the person's resignation takes
24		effect on a day that is not the day the person stopped being a
25		director of the company; and
26	(b)	the person or the company applies to ASIC or the Court for it
27 28		to fix, as the day the person's resignation takes effect, the day (the <i>resignation day</i>) that the person stopped being a director
28 29		of the company; and
30	(c)	the application is made in accordance with subsection (5);
31	(0)	and

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Schedule 2 Improving the accountability of resigning directors

1 2 3 4 5	(d) the applicant satisfies ASIC or the Court that the person stopped being a director of the company on the resignation day;ASIC or the Court may fix the resignation day as the day the person's resignation takes effect.
6 7 8	(3) The Court must not fix the resignation day as the day the person's resignation takes effect unless it is satisfied that it is just and equitable to do so.
9 10 11 12 13	 (4) ASIC must not fix the resignation day as the day the person's resignation takes effect unless it has had regard to: (a) any conduct, act, omission or representation of the applicant in relation to notifying ASIC of the resignation; and (b) the reasons for any delay in notifying ASIC of the resignation.
15	Application to ASIC or the Court
16 17 18 19 20 21 22	 (5) For the purposes of paragraph (2)(c), the application: (a) if made to ASIC—must: (i) be made within 56 days after the day the person stopped being a director of the company; and (ii) be lodged in the prescribed form; or (b) if made to the Court—must be made within 12 months after the day the person stopped being a director of the company.
23	Notification to ASIC
24 25 26 27	(6) If the Court fixes the resignation day as the day the person's resignation takes effect, the applicant must, within 2 business days after the Court fixes the resignation day, lodge with ASIC a copy of the order made by the Court that fixes the day.
28 29	(7) An offence based on subsection (6) is an offence of strict liability. Note: For strict liability, see section 6.1 of the <i>Criminal Code</i> .
30	Company must be left with at least 1 director
31	(8) This section has effect subject to section 203AB.

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Improving the accountability of resigning directors Schedule 2

2	203AD	company has no other	er directors
3 4 5	(ector of a company does not take effect if, at the resignation is to take effect, the at least one director.
6 7 8 9	(director of a company to effect on or after the day	does not prevent the resignation of a aking effect if the resignation is to take by that the winding up of the company is ion 1A of Part 5.6, to have begun.
10	3 After	section 203C	
11	I	nsert:	
12 13	203CA		irectors—resolution is void if y has no other directors
14 15 16 17	(director of the company	rs of a proprietary company to remove a is void if, at the end of the day that the ect, the company does not have at least one
18 19 20 21 22	(by members of a propri- company if the resolution) does not affect the validity of a resolution etary company to remove a director of the on is to take effect on or after the day that ompany is taken, because of Division 1A of
23	4 Sche	edule 3 (after table ite	m 40)
24	I	nsert:	
	40A	Subsection 203AA(6)	60 penalty units or imprisonment for 1 year, or both.
25	5 In the	e appropriate position	n in Chapter 10
26	I	nsert:	

Schedule 2 Improving the accountability of resigning directors

1 2 3 4	Part 10.	35—Transitional provisions relating to the Treasury Laws Amendment (Combating Illegal Phoenixing) Act 2018
5	1650 Appl	lication of amendments
6	(1)	The amendments of section 588H by Schedule 1 to the <i>Treasury</i>
7		Laws Amendment (Combating Illegal Phoenixing) Act 2018 apply
8		in relation to debts incurred, and dispositions made, after the
9		commencement of those amendments.
0	(2)	The amendments made by items 1, 2 and 4 of Schedule 2 to the
1		Treasury Laws Amendment (Combating Illegal Phoenixing) Act
2		2018 apply in relation to a person's resignation as a director of a
13		company if the person stopped being a director of the company on
4		or after the commencement of those items.
15	(3)	The amendment made by item 3 of Schedule 2 to the <i>Treasury</i>
6		Laws Amendment (Combating Illegal Phoenixing) Act 2018 applies
17		in relation to a resolution that is to take effect on or after the
8		commencement of that item.

GST estimates and director penalties Schedule 3

S	chedule 3—GST estimates and director penalties
\boldsymbol{A}	New Tax System (Goods and Services Tax) Act 1999
1	Subsection 35-5(2) (Note) After "Part 3-10", insert "and Divisions 268 and 269".
Ta	xation Administration Act 1953
2	Section 268-1 in Schedule 1 Omit:
	(b) unpaid superannuation guarantee charge;
	substitute:
	(b) unpaid superannuation guarantee charge; or
	(c) net amounts in respect of GST, wine equalisation tax and luxury car tax;
3	Section 268-1 in Schedule 1
	Omit:
	If you are given an estimate, you are liable to pay the amount of the estimate. That liability is distinct from your liability to pay the
	amounts required by Part 2-5 or the Superannuation Guarantee
	(Administration) Act 1992. However, you can ensure that the Commissioner does not require you to pay more than the amounts
	not paid under that Part or Act.
	substitute:

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Schedule 3 GST estimates and director penalties

	If you are given an estimate, you are liable to pay the amount of the estimate. That liability is distinct from your liability to pay the amounts required by Part 2-5 or the <i>Superannuation Guarantee</i> (<i>Administration</i>) <i>Act 1992</i> . In the case of an estimate of a net amount that has been assessed by the Commissioner, that liability is distinct from your liability to pay the amount of the assessment. However, you can ensure that the Commissioner does not require you to pay more than the relevant unpaid amounts.
4 At th	ne end of section 268-5 in Schedule 1
	Add:
	; or (c) *net amounts under the *GST Act.
5 At th	ne end of subsection 268-10(1) in Schedule 1
-	Add:
	; or (c) to pay a *net amount for a *tax period, to the extent that the net amount has not been assessed before the Commissioner makes the estimate.
6 Afte	r subsection 268-10(1A) in Schedule 1
	Insert:
(1B) For the purposes of this Division, if you have a *net amount for a *tax period:
	(a) you are treated as being liable to pay that net amount; and
	(b) that liability is treated as having arisen on the day by which you must give your *GST return for the tax period to the Commissioner in accordance with Division 31 of the *GST Act; and
	(c) that liability is treated as being payable on that day; and
	(d) the entire amount of that liability is treated as being unpaid.
7 Sub	section 268-20(2) in Schedule 1 (example)
	Omit "The Commissioner", substitute "In a case covered by

GST estimates and director penalties Schedule 3

8	After subsection 268-20(4) in Schedule 1
2	Insert:
3 4 5 6 7	(4A) In a case covered by paragraph 268-10(1)(c) (estimate of liability in relation to net amount under GST Act), treat the reference in paragraph (4)(b) to the underlying liability as being a reference to a liability under Division 33 or 35 of the *GST Act for an *assessed net amount in respect of the underlying liability.
8 9	After subsection 268-30(4) in Schedule 1
9	Insert:
10 11 12 13 14 15	(4A) In a case covered by paragraph 268-10(1)(c) (estimate of liability in relation to net amount under GST Act), treat the references in paragraph (3)(a) and subsection (4) to the underlying liability as being references to a liability under Division 33 or 35 of the *GST Act for an *assessed net amount in respect of the underlying liability.
16 10	O After subsection 268-80(1) in Schedule 1
17	Insert:
18 19 20 21 22	(1A) In a case covered by paragraph 268-10(1)(c) (estimate of liability in relation to net amount under GST Act), treat the reference in paragraph (1)(b) to the underlying liability as being a reference to a liability under Division 33 or 35 of the *GST Act for an *assessed net amount in respect of the underlying liability.
23 1'	1 After subsection 268-90(2A) in Schedule 1
24	Insert:
25 26 27	(2B) In a case covered by paragraph 268-10(1)(c) (estimate of liability in relation to net amount under GST Act), the statutory declaration or affidavit must verify the following facts:
28 29 30 31	 (a) your *net amount for the *tax period; (b) what has been done to comply with Division 31 and 33 of the *GST Act (obligation to give GST return and liability in respect of assessed net amounts) in relation to that tax period;
32 33	(c) your *taxable supplies and *creditable acquisitions that are attributable to that tax period;

Schedule 3 GST estimates and director penalties

		alings (within the meaning of the *Wine e tax credits that are attributable to that tax
12 S	Section 269-1 in Schedule	: 1
	Omit:	
	withheld amounts to the Schedule and Part 3 of the	under Subdivision 16-B (obligation to pay Commissioner) and Division 268 in this ne <i>Superannuation Guarantee</i> 02 (obligation to pay superannuation
	substitute:	
	withheld amounts to the Schedule (obligation to pay superannuation guarant to pay superannuation guarant	under Subdivision 16-B (obligation to pay Commissioner), Division 268 in this pay estimates) and Part 3 of the tee (Administration) Act 1992 (obligation parantee charge), and obligations under the GST Act in respect of assessed net
13 S	Subparagraph 269-5(a)(iii) in Schedule 1
	(Administration superannuation	Superannuation Guarantee on) Act 1992 (obligation to pay on guarantee charge); and and 35 of the *GST Act in respect of
14 S	Subsection 269-10(1) in S table)	chedule 1 (at the end of the
	Add:	
6	a *tax period ends	an *assessed net amount for the tax period in accordance with the *GST

GST estimates and director penalties Schedule 3

1 1 5	After paragraph 269 Insert:	-10(5)(b) in Sched	lule 1
3 4 5 6	(ba) in the case in paragrap	h 268-10(1)(c) (net am is the last day of the *ta	derlying liability referred to count under GST Act)—the ax period to which the
7 16	Subsection 269-30(2 table)	2) in Schedule 1 (a	at the end of the
9	Add:		
5	an *assessed net amount for a *tax period	the last day of the 3 months after the due day,	(a) if the company, on or before the last day mentioned in column 2, lodges its *GST return, for the tax period for the relevant *net amount—the extent (if any) to which the amount stated in the GST return as being the net amount is less than the company's assessed net amount for the tax period; or (b) otherwise—to any extent.
6	the amount of an estimate under Division 268 of a liability referred to in paragraph 268-10(1)(c) (net amount under GST Act),	the last day of the 3 months after the day by which the company was obliged to give its *GST return, for the tax period for the relevant *net amount, to the Commissioner in accordance with Division 31 of the *GST Act,	to any extent.

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Schedule 3 GST estimates and director penalties

2	17	Omit "item 1 or 2", substitute "item 1, 2, 5 or 6".
3	18	Subsection 269-35(3A) in Schedule 1 (heading) Repeal the heading, substitute:
5 6		Superannuation guarantee charge and assessed net amounts—reasonably arguable position
7	19	Subsection 269-35(3A) in Schedule 1
8 9		After "the Superannuation Guarantee (Administration) Act 1992", insert "or the *GST Act".
10	20	Application
1		The amendments made by this Schedule apply in relation to net
12		amounts and assessed net amounts for tax periods that start on or after
13		the commencement of this Schedule.

Retention of tax refunds Schedule 4

1 2	Schedule 4—Retention of tax retunds
3	Taxation Administration Act 1953
4	1 At the end of paragraph 8AAZLG(1)(b)
5	Add:
6 7	; or (iii) any provision of a *taxation law (other than a provision mentioned in subparagraph (i) or (ii)).
,	
8	2 Application
9	The amendments made by this Schedule apply to amounts that the
0	Commissioner would have to refund, on or after the commencement of
1	this Schedule, to an entity under section 8AAZLF of the <i>Taxation</i>
2	Administration Act 1953 (if those amendments were disregarded).